

DD/A [redacted]  
82-1762EXCOM 82-7026  
14 July 1982

MEMORANDUM FOR: Executive Committee Members

FROM: [redacted]

Executive Assistant to the DDCI

SUBJECT: Minutes of 8 July 1982 Executive Committee  
Meeting: Long-Range Planning--Technical  
Collection Capabilities.

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1. The Executive Committee met on 8 July 1982 to begin Phase III of this year's long-range planning exercise, identifying the capabilities required to meet the intelligence needs projected in Phase II. The DDS&T developed the paper for discussion. Technical Collection and Processing Alternatives. [redacted] (ExDir) chaired the session; participants included Messrs. McMahon (DDCI); Stein (DDO); Gates (DDI); Fitzwater (DDA); Taylor (ADDS&T); Childs (Comptroller); Glerum (D/OP); and [redacted] (Acting IG). (AIUO)

2. Mr. Taylor noted that to date, the planning process has been driven by identifying the DDI's needs and what the other Directorates need to do to support those needs. He pointed out that unlike the DDO or DDI, which could develop specific capabilities to meet specific needs, the DDS&T had to deal with generic capabilities that could meet a number of needs. [redacted] (C/PD/P&RS/S&T) then highlighted the technical collection paper and the methodology used in developing it. He focused on the proposed alternatives that could be most productive, including artificial intelligence, technology aids to clandestine access, quantitative modeling and millimeter wave technology. (S)

3. [redacted] reviewed the steps in the planning process, noting that the end result should be guidance for the direction of future budgets. He pointed out, however, that at this stage the planning papers should not be constrained by budget considerations. He mentioned his understanding that the DDS&T had a preliminary assessment of how technical collection could be applied to the DDI's needs, but it had not been included in the DDS&T paper at this point. He then asked for the Committee's views on the paper. (U)

4. Mr. Fitzwater suggested that the paper should reflect some sense of priorities regarding how well each alternative might satisfy the DDI's requirements. He also noted that the recommendations scattered throughout the paper should be drawn together into a strategic plan. He suggested that the ties to

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HUMINT collection capabilities should be spelled out, and he questioned how his Directorate could develop a paper on required support capabilities to address the alternatives discussed in the paper. (C)

5. Mr. Gates stated that the paper underscored his concern that technical collection systems tend to develop a momentum of their own that may or may not be related to substantive needs. He noted the lack of a zero-based review, balancing existing capabilities against priority needs and eliminating capabilities that are not addressing priority concerns. He emphasized the importance of linking the DDS&T's generic capabilities to the DDI's substantive needs and concurred with Mr. Fitzwater's comments on spelling out the interplay between technical collection and HUMINT collection. Mr. Stein agreed, stating that DDO and DDS&T had to focus on whether any of the proposed alternatives could fill existing gaps in access to information. (S)

6. Mr. Childs observed that the paper represented a useful step in the planning process and an additional step would be necessary to tie the proposed capabilities to the DDI's requirements. Mr. Glerum emphasized the importance of DDO involvement in that next step. Mr. Taylor acknowledged that the DDS&T's proposals should be reviewed to determine their relative importance, relevance and cost. (A/IUO) 25X1

25X1 - 8. [ ] pointed out that during the support phase of the planning process, major information handling projects, including SAFE, would have to be factored into guidance decisions. He noted that this session should be considered informational, and an additional meeting will be held to consider a supplemental paper linking technical collection capabilities to Phase II needs. He then adjourned the meeting. (U)

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82-14872

July 13, 1982

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MEMORANDUM FOR THE VICE PRESIDENT  
THE SECRETARY OF STATE  
THE SECRETARY OF DEFENSE  
THE ATTORNEY GENERAL  
THE SECRETARY OF AGRICULTURE  
THE SECRETARY OF COMMERCE  
THE DIRECTOR, OFFICE OF MANAGEMENT AND BUDGET  
THE DIRECTOR OF CENTRAL INTELLIGENCE  
THE CHAIRMAN, JOINT CHIEFS OF STAFF  
THE ADMINISTRATOR, AGENCY FOR INTERNATIONAL  
DEVELOPMENT  
THE DIRECTOR, INTERNATIONAL COMMUNICATION AGENCY

SUBJECT: Guidelines to Implement NSDD 38

The attached Guidelines to replace all guidelines and other agreements previously in effect under the Monitoring Overseas Direct Employment System are approved.

FOR THE PRESIDENT:



William P. Clark

Attachment

Guidelines

These guidelines are issued pursuant to the Presidential Directive of 2 June 1982 on Staffing at Diplomatic Missions and Constituent Posts. These guidelines replace all guidelines and other agreements previously in effect under the Monitoring Overseas Direct Employment (MODE) system.

The purpose of the Directive and these guidelines is to allow the flexible, systematic and expeditious deployment and management of personnel of all U.S. Government Agencies operating under the authority of Chiefs of Mission in support of U.S. foreign policy objectives.

These guidelines will ensure that the approval of Chiefs of Mission is sought by U.S. Government Agencies on proposed staffing changes for activities operating under the authority of Chiefs of Mission. The Chiefs of Mission will transmit their views on overseas presence to the Department of State, as department and agency representatives will communicate with their respective department/agency headquarters in this regard.

These guidelines also provide for the resolution of disagreements, should such arise between the Chiefs of Mission and department/agency representatives and between the Department of State and department/agency heads.

A. Requests for Changes in Staffing

1. Preliminary or exploratory consultation by the requesting agency with the Chief of Mission regarding staffing changes is encouraged. Such informal proposals may be initiated in Washington or by agency overseas representatives.

2. Formal requests for approval of staffing changes as required by the Directive must be made by the cognizant Agency to the Chief of Mission in consultation with the Department of State. Copies of such requests will be provided to the Department of State.

3. The Chief of Mission will convey his views on formal requests to the Department of State. The point of contact in the Department of State for such matters is the Office of Management Operations (M/MO), Room 7427, Attention: Assistant for Overseas Positions. The Chief of Mission's response to the formal request should be addressed to that office for action. Copies of requests and responses will be given to the appropriate regional and functional bureaus in the Department of State and to the requesting agency.

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B. Resolution of Disagreements

1. If there are disagreements over staffing levels between Chiefs of Mission and Agency heads, the views of both parties will be forwarded to M/MO for immediate presentation to the Secretary of State for decision within 15 working days of receipt from M/MO.

2. If the Secretary of State is unable to resolve the issue to the satisfaction of the parties concerned, the Secretary and the Agency head concerned will present their respective views to the President for decision through the Assistant to the President for National Security Affairs.

C. Formal acknowledgement of Changes

Changes in staffing levels at individual posts reached in accordance with the above procedures will be provided by telegram from the Department of State to the Chief of Mission, and the agencies concerned.

D. Staffing Authorization Records

The Department of State shall maintain a current record of staffing authorization for each overseas post. Staffing authorization is defined as all full-time, permanent, direct-hire, United States Government employees, including Foreign Nationals, and United States Military Personnel under the authority of a Mission Chief.

Departments and agencies will provide the current and projected overseas staffing authorization information, required by the directive, to the Department of State, Office of Management Operations (M/MO), Room 7427, Attention: Assistant for Overseas Positions. That official will solicit additional information from departments and agencies when necessary to meet special reporting requirements as established by statute or as levied by the NSC, OMB, or the Congress.